## NOTICE OF MEETING

# **CABINET MEMBER SIGNING**

#### Tuesday, 23rd March, 2021, 4.00 pm

Members: Councillors Kirsten Hearn

#### 1. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

#### 2. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

(i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and

(ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Register of Members' Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interests are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct

#### 3. APPLICATION BY ASSEMBLED GALA LTD TO HIRE A SMALL SPACE WITHIN FINSBURY PARK TO HOST A PERFORMANCE LED POP-UP VENUE (PAGES 1 - 18)

4. APPLICATION BY KRANK EVENTS LTD TO HIRE FINSBURY PARK FOR TWO CONSECUTIVE FOOD AND MUSIC FESTIVAL WEEKENDS IN AUGUST 2021 (PAGES 19 - 50)

#### 5. EXCLUSION OF PRESS AND PUBLIC

Items 6-7 are likely to be subject to a motion to exclude the press and public from the meeting as they contain exempt information as defined in Section 100a of the Local Government Act 1972 (as amended by Section 12A of the Local Government Act 1985); paragraph 3, information relating to the financial or business affairs of any particular person (including the authority holding



that information) and paragraph 5, information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.

- 6. EXEMPT APPLICATION BY ASSEMBLED GALA LTD TO HIRE A SMALL SPACE WITHIN FINSBURY PARK TO HOST A PERFORMANCE LED POP-UP VENUE (PAGES 51 - 52)
- 7. EXEMPT APPLICATION BY KRANK EVENTS LTD TO HIRE FINSBURY PARK FOR TWO CONSECUTIVE FOOD AND MUSIC FESTIVAL WEEKENDS IN AUGUST 2021 (PAGES 53 - 54)

Felicity Foley Committees Manager Tel – 020 8489 2919 Fax – 020 8881 5218 Email: felicity.foley@haringey.gov.uk

John Jones Monitoring Officer (Interim) River Park House, 225 High Road, Wood Green, N22 8HQ

Monday, 15 March 2021

# Agenda Item 3

Report for:	Cabinet Member decision – 19 March 2021
Item number:	N/A
Title:	Application by Assembled GALA Ltd to hire a small space within Finsbury Park to host a performance led pop-up venue
Report Authorised by:	Mark Stevens, Assistant Director Direct Services
Lead Officer:	Sarah Jones, Events & Partnerships Manager sarah.jones@haringey.gov.uk, 020 8489 5699

Ward(s) affected: Harringay Ward

#### Report for Key/ Non-Key Decision: Non-Key Decision

#### 1. Describe the issue under consideration

- 1.1 This report seeks a determination of an application made by Assembled GALA Ltd to hire Finsbury Park between May and September 2021 in order to host a performance-led pop-up venue.
- 1.2 The application is required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17<sup>th</sup> December 2013, and implemented on 7<sup>th</sup> January 2014.

#### 2. Cabinet Member Introduction

Not applicable.

#### 3. Recommendations

- 3.1 The Cabinet Member for Climate Change, Equalities & Leisure is recommended to:
  - (a) Consider, and take account of, the comments received from recognised stakeholders of Finsbury Park in response to the event notifications being sent as part of the decision-making process (attached as Appendix 2).
  - (b) Authorise the Director Environment & Neighbourhoods, to approve conditional in-principle agreement to hire Finsbury Park to the event promoter for the event and dates detailed in this report as set out in paragraph 6.4, BUT also (1) subject to the event being permissible under the then prevailing government legislation and guidance in relation to the Covid-19 pandemic, (2) with the agreement of the Council's Interim Director of Public Health and (3)



subject to the required permissions detailed at paragraphs 6.14 and 6.15 of the report being obtained.

#### 4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in-principle agreement to the Applicant for the event application to progress. The event will then be subject to lengthy discussions with relevant authorities including Licensing, Planning and Public Health before final approval is given.
- 4.3 The rejection of the application would have implications for the Parks & Leisure Service budget and reduce the opportunity for reinvestment into Finsbury Park (the Park). It would also mean that the wider cultural and economic benefits to the borough are lost.

#### 5. Alternative options considered

5.1 In adopting the Policy, the Council established its commitment to using the Park to host events. Accordingly, the only other alternative option which could be considered would be to reject the application. That option was rejected, on the grounds that the event does not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

#### 6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well-managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision-making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions (as set out at paragraph 5.2.2 of the Policy) specifically relate to the Park to ensure a balance of income generation and that of continued public use of the Park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
  - "Major scale events [more than 10,000 attendance] will be ordinarily limited to 5 per year, save where there is demonstrable community support for additional events
  - Duration of major scale events will be of 1 3 days per event
  - No major scale events will take place during the school summer holidays"
- 6.4 In December 2020, the Council received an application from Assembled GALA Ltd (the Applicant) to hire the Park to stage a performance led pop-up venue –



as detailed at paragraph 6.11 and 6.12 below - to be open between May and September 2021, with up to 200 attendees at any one time.

- 6.5 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member as a non-key decision before officers give in-principle agreement whenever the following criterion applies:
  - "Organiser occupies a site for more than 14 days including setup and take down periods".
- 6.6 The criterion detailed above applies to this application, hence this referral to the Cabinet Member.
- 6.7 Public events have been taking place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the Park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.
- 6.8 If approved, this will be the first time the Applicant has hosted an event in Finsbury Park. However, the Applicant has an established background in the management and production of events including the GALA Festival held in Peckham Rye Park.
- 6.9 The Applicant has applied to hire a small grass section, located to the east of the McKenzie Garden, sitting centrally within the Park.
- 6.10 The location provides the perfect central space for infrastructure, including a temporary pavilion, with outside seating and bar and food areas. A number of temporary toilets will also be available. Access to the event will be free of any charge, and the site will be unfenced, allowing it to become an addition to the existing Park attractions and encouraging free-flow movement in and around the venue.
- 6.11 The space will be open from 12pm until 9pm, Wednesday to Sunday. At its core, The Open Arms concept is about 'giving back' to the local community through partnerships with local aid groups and charities, and additionally through employment opportunities.
- 6.12 The Applicant is in receipt of the Arts Council England's 'Cultural Recovery Grant' and is looking to bring to life an activation that celebrates and supports the rich pool of local talent, as the country emerges from lockdown. The programme of entertainment will include live music, theatre and spoken word.
- 6.13 Due consideration as to the effects this event could have on the Park, park users and local residents has been given, with detailed plans in place to ensure public access is maintained to the Park and all Council-managed facilities, whilst ensuring the event provides increased recreational enjoyment within the Park environment.



- 6.14 The Applicant is about to commence the application process for a premises licence to allow it to provide regulated activity including the sale of alcohol. This event will only go ahead with regulated activity, if the premises licence is granted.
- 6.15 Additionally, discussions with the Council's Planning Department will commence as planning permission will need to be in place due to the length of time the temporary 'Pavilion' will be in place.
- 6.16 The event will only go ahead if the two permissions detailed above are granted.
- 6.17 The total area used for hosting this venue equates to approximately 1% of the Park. The remaining 99% of the Park, and all other facilities, remain open to the public at all times.
- 6.18 Due to the low numbers within the venue at any one time (200), it is anticipated that any noise levels emanating from the onsite performances will be kept to a minimum, with minimal effect on park users, and local residents.
- 6.19 Visits to the Park will continue while this event takes place, by ensuring that all public facilities managed by the Council, including the ball courts, play areas, cafes and lake remain open.
- 6.20 During the build and break, disruption will be kept to a minimum with only the event space being affected. A path runs around the location, and this will be kept open and unaffected by the venue, at all times.

#### **Consultation Exercise**

- 6.21 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states, "Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Climate Change and Sustainability and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space".
- 6.22 In discharging the requirement to consult, officers sent details of the Application to 38 external stakeholder groups by e-mail dated 5 February 2021. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders include: local resident associations, Hackney and Islington Council officers, park user groups and leaseholders; Councillors from 6 adjoining wards including those in Hackney and Islington; internal Council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade. All stakeholders were given 10 working days to respond.
- 6.23 Of the list of consultees, one ('Edible Landscapes') asked for further information on the Application, which once supplied, didn't result in any comments being received. One stakeholder expressed an interest in exploring opportunities to work with the Applicant. Only those highlighted in green at Appendix 1 provided a total of 1 response broken down as follows:
  - (a) The Council's Licensing Team



- 6.24 The comments are set out in full at Appendix 2. However, they can be summarised in the main as being matters around events in a Pandemic.
- 6.25 Officer responses to the comments are as follows:

#### The Council's Licensing Team

Issues raised: events in a pandemic.

As regards the points made on the <u>pandemic</u>, it is accepted that this presents a very real and significant threat as to whether or not the event proposed by the Applicant for 2021 will be able to go ahead in its current form. It is for that reason why Recommendation 3.1(b) is drafted in the way it is.

#### 7. Contribution to strategic outcomes

- 7.1 Hosting events within the Park contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these types of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to the Place section of the Borough Plan. This was adopted by the Council on 12 February 2019 and sets out priorities for Haringey.
- 7.3 'Place' within the Borough Plan commits to 'A place with strong, resilient and connected communities where people can lead active and healthy lives in an environment that is safe, clean and green.'
- 7.4 This can specifically be seen in Outcomes 9 and 11 as follows:

Outcome 9: A healthier, active and greener place

a) protect and improve parks, open space, and green space promoting community use:

- continue with partners to invest in our parks with over £15 million of improvements planned over the next five years, including new playgrounds and sports facilities;
- promote the use of our parks for a wide range of events and activities, including more community use.

Outcome 11: A culturally engaged place

a) Foster strong and diverse cultural activities:

- support a range of events in the borough, from sport at White Hart Lane and music festivals in our parks, through to activities in our libraries and community-let arts and culture in venues across the borough;
- safeguard and strengthen the borough's cultural heritage by effectively managing, investing in and encouraging access to our heritage assets, museums and libraries;
- protect and promote creative and cultural activity and infrastructure that enables people to gain skills and employment in creative industries and increase investment into the borough;



- support cultural organisations to attract more people to their offer so that there are more opportunities for everyone to connect to the arts and culture in the borough;
- celebrate what is distinctive about Haringey so that our residents are inspired to take part in the great culture on their doorstep and attract visitors from across London and beyond to join us.
- 7.5 The recommendations made, will also contribute directly to the 'Economy' outcomes detailed in the Borough Plan: 'a growing economy which provides opportunities for all our residents and supports our businesses to thrive', through an increase in spend in local businesses, by those attending events; use of local suppliers; and providing job creation for local people.

#### 8. The Open Spaces Act 1906

- 8.1 The income generated from events such as this is for the benefit of the Park itself and is fundamental to keeping it open as a viable facility.
- 8.2 All income generated through events specifically held in the Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.
- 8.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in-principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 8.4 Officers have set out the concerns from objectors and how they can be overcome, at the sub-paragraphs under 6.21 above.

# 9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

#### 9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

#### 9.2 Legal

- 9.2.1 The interim Head of Legal and Governance has been consulted in the preparation of this report and makes the following comments.
- 9.2.2 The law which governs the Council's powers to hire the Park in these circumstances was settled in a High Court challenge for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the Park.



- 9.2.3 In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 all of which govern the ability to permit entertainment in open spaces such as the Park *"creates different powers for different places subject to different limitations"*. Accordingly, the judge went on to rule that *"s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park"*.
- 9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts "one acre or one tenth of the [Park] whichever is greater" / "12 days in any one year, nor four [six in London] consecutive days on any one occasion" simply did not apply.
- 9.2.5 The Friends then appealed to the Court of Appeal. However, the appeal was dismissed on 16<sup>th</sup> November 2017, with all three judges ruling that the High Court judge had correctly identified what the legal power position was.
- 9.2.6. The Friends then sought permission to appeal to the Supreme Court. However, that application was dismissed on 26<sup>th</sup> June 2018 on the grounds that it "does not raise an arguable point of law".

#### The Current Applications

- 9.2.7 During the course of the hearing in the Court of Appeal, the Friends and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds the Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).
- 9.2.8 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of the Park to facilitate events applied for. In so saying, the attendance at events such as the one applied for, is itself recreational, and therefore within the statutory trust.
- 9.2.9 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. The analysis of the objections to the events and the comments made by officers on those objections, are key to aiding the Cabinet Member in the decision-making process.

#### 9.3 Equality



- 9.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:
  - eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
  - advance equality of opportunity between people who share those protected characteristics and people who do not;
  - foster good relations between people who share those characteristics and people who do not;
  - the three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status apply to the first part of the duty.
- 9.3.2 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy, which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship-based events. However, it reasoned that this restriction could be justified because such religious/belief-based events by their very nature could exclude others who do not share that religion/belief from attending the event or using the park more generally.
- 9.3.3 The Council's Events Policy ensures that event providers operate in accordance with the Equality Act and do not discriminate against groups who share a protected characteristic.
- 9.3.4 The Policy aims to strike a balance between ensuring that the parks, such as Finsbury Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting events and for these to contribute to the borough's cultural and leisure offer.
- 9.3.5 An equality impact assessment screening tool has been completed to accompany the Assembled GALA Ltd applications and can be found in Appendix 3. The screening tool explores the potential impact that the decision to allow the proposed Application could have if it is agreed. As this is deemed to be none, a full equality impact assessment has been deemed unnecessary.
- 9.3.6 The proposed decision is to take account of stakeholder feedback on Assembled GALA Ltd's application to hire Finsbury Park for a pop-up event between May and September 2021, and to authorise the Assistant Director Direct Services to approve the conditional, in-principle agreement to hire Finsbury Park to the Applicant.
- 9.3.7 This has the potential to impact residents of Harringay and Stroud Green wards, as well as residents of the bordering Brownswood and Finsbury Park wards in Islington and Hackney. Although the profile of residents is not consistent across all four wards, on average there are more women (who are likely to be primary carers) and individuals from BAME groups in these wards, than in England.



- 9.3.8 The objective of the proposed decision is to allow Assembled GALA Ltd to host a pop-up venue with the aim of providing Finsbury Park visitors, presumed to predominantly comprise local residents, with the opportunity to enjoy cultural events and thereby to foster cohesion in the community, whilst showcasing local aid groups and charities. It is anticipated that this will result in improved levels of mental wellbeing, social inclusion and employment opportunities for all those who attend.
- 9.3.9 However, given the increased numbers of women in the surrounding area and the resulting possibility that there may be more families, it is recognised that the proposal may have a negative impact on them, as they may feel less comfortable visiting, or less able to access the park, with young children. The proposal may also differentially impact BAME communities, who may feel culturally excluded or have difficulties understanding alternative signage erected to redirect users away from the event location in trying to access other parts of the Park. However, the event will be time-limited and confined to approximately 1% of the Park, leaving the remainder open and accessible to all. Signage will also be appropriately designed using symbols to make sure that it is easily understood by individuals for whom English is not their first language, who are more likely to be from a BAME background. Therefore, any potentially negative impacts will be mitigated against, and the proposed decision represents a proportionate means of achieving a legitimate aim.
- 9.3.10 As an organisation, using a public space, Assembled GALA Ltd will be obliged to have due regard for the need to achieve the three aims of the Public Sector Equality Duty, as stated above. Appropriate contract management arrangements will be established to ensure that delivery of the event does not result in any preventable or disproportionate inequality. The Council is committed to working with the Applicant to reduce all potential effects that events may have on park users and residents living near the Park and will enforce the individual conditions that accompany the park hire including those related to reducing disruption etc.

#### 10. Use of Appendices

- 10.1 Appendix 1 List of Finsbury Park stakeholders who were consulted
- 10.2 Appendix 2 Finsbury Park stakeholders' full responses to the park hire application
- 10.3 Appendix 3 Equality Impact Assessment Screening Tool
- 10.3 Part B Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

#### 11. Local Government (Access to Information) Act 1985

10.1 Haringey Outdoor Events Policy http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf



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## Appendix 1:

## List of Finsbury Park recognised stakeholders who were consulted

Pacagnisod stakeholder consultation				
Recognised stakeholder consultation				
As set out in the Outdoor Events Policy, stakeholders were emailed on 5 February 2021 with details of the Assembled GALA Ltd park hire application received for Finsbury Park 2021.				
38 external stakeholder groups, plus int	ernal council colleagues and st	atutory bodies including the		
police, fire, ambulance and transport prov				
application with comments.		3,		
A full list of stakeholders is below. Those	marked in green provided a resp	oonse to the consultation.		
External stakeholders	Internal council colleagues	Statutory bodies		
Access to Sport	Cabinet Member: Climate	London Fire Brigade		
	Change, Equalities & Leisure	London i no Dingado		
Alpha Dog Club	Parks Service	Metropolitan Police Service		
Ambler Primary School	LBH Licensing	London Ambulance		
	g	Service		
British Military Fitness	Food Safety Team	Transport for London		
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway		
Finsbury Park Art Hut	Health & Safety Team			
Finsbury Park Boats	Highways			
Finsbury Park Bowls Club	Neighbourhood Action Team			
Finsbury Park Cafe	Parking Services			
Finsbury Park Sports Partnership	Veolia			
Finsbury Park Trust				
Furtherfield				
Harringay Green Lanes Traders				
Association				
Hermitage New River Association				
Highbury Community Association				
Ladder Community Safety Partnership				
London Borough of Hackney				
London Borough of Islington				
London Mets Softball Club				
Manor House Development Trust				
Park View Cafe				
Parkrun				
Parkwood Primary School				
Pedal Power				
Regiment Fitness Saracens RFC				
Stroud Green Residents' Association				
Stroud Green Residents Association				
Stroud Green Traders Association				
The Friends of Finsbury Park				
Try Tag Rugby				
Harringay Ward Members x 3 (LB				
Haringey) Stroud Green Ward Members x 3 (LB				
Haringey)				
Seven Sisters Ward Members x 3 (LB				
Haringey)				
St Ann's Ward Members x 3 (LB				
Haringey)				
Brownswood Ward Members x 2 (LB				
Hackney)				
Finsbury Park Ward Members x 3 (LB Islington)				

Highbury West Ward Members x 3 (LB	
Islington)	

#### Appendix 2:

#### Finsbury Park recognised stakeholders' full responses to Assembled GALA Ltd park hire application – 2021 events

From: LBH Licensing

Very difficult to respond on these matters currently as we need to be in a better position to understand where things are heading regarding the vaccine rollout, ongoing Covid regulations etc.

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	Equality Imp	oact Ass	essment	Screening Tool
1	Lead officer contact details: Sarah Jones, sarah.jones@haringey.gov.uk			
2	Date: 25 February 2021			
3	Summary of the proposal: Application by Assembled GALA Ltd to hire a small space in Finsbury Park to host a performance led pop-up space			
	Response to Screening Questions	Yes	No	Please explain your answer.
a) T	ype of proposal			
4.	Is this a new proposal or a significant change to a policy or service, including commissioned service?		x	
5.	Does the proposal remove, reduce or alter a service or policy?		X	
6.	Will there be a restructure or significant changes in staffing arrangements? Please see the restructure pages for guidance for restructure EgIAs.		x	
7.	If the service or policy is not changing, have there been any known equality issues or concerns with current provision. For example, cases of discrimination or failure to tackle inequalities in outcomes in the past?		x	
b) ł	(nown inequalities			-
8.	Could the proposal disproportionally impact on any particular communities, disadvantaged or vulnerable residents?		X	Considering this would be a free event, and the venue will be unfenced and free-flowing, no one will be stopped from using the space. It will also affect approximately 1% of the Park space, therefore leaving

			the remaining 55% of the Park and all it's facilities unaffected.
9.	Is the service targeted towards particular disadvantaged or vulnerable residents? This can be a service specifically for a group, such as services for people with Learning Disabilities. It can also be a universal service but has specific measures to tackle inequalities, such as encouraging men to take up substance misuse services.	x	There will be no restrictions place on who can visit the venue or watch the performances. In fact a wide range of performances will be provided, encouraging visits by those who may not normally use the park, increasing assessability.
10.	Are there any known inequalities? For example, particular groups are not currently accessing services that they need or are more likely to suffer inequalities in outcomes, such as health outcomes.	x	
11	If you have answered yes to at least one question in both sections a) and b), Please complete an EqIA.	x	This proposal is likely to have minimal impact on groups that share the protected characteristics or other disadvantaged groups, as the proposal is for the Applicant to use a very small space (approx. 1%) of Finsbury Park to host their performance led event. The event will provide a free-flowing area to the public to turn up and enjoy the performances on offer. Food and drink outlets will be provided for people to purchase as they watch the entertainment. This will have no effect on regular park users and will in fact offer an additional attraction within the park space, enhancing visitor's recreational enjoyment of the park. The space is situated on a circular section of grass, surrounded by paths. These will remain open, accessible and un- obstructed.

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Agenda Item 4

Report for:	Cabinet Member decision – 19 March 2021
Item number:	N/A
Title:	Application by Krank Events Ltd to hire Finsbury Park for two consecutive food and music festival weekends in August 2021
Report Authorised by:	Mark Stevens, Assistant Director Direct Services
Lead Officer:	Sarah Jones, Events & Partnerships Manager <u>sarah.jones@haringey.gov.uk</u> , 020 8489 5699

Ward(s) affected: Harringay Ward

#### Report for Key/ Non-Key Decision: Non-Key Decision

#### 1. Describe the issue under consideration

- 1.1 This report seeks a determination of an application made by Krank Events Ltd to hire Finsbury Park in August 2021 in order to stage two 'large' food and music festivals, over two consecutive weekends (Saturday and Sunday).
- 1.2 The Application is required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17<sup>th</sup> December 2013, and implemented on 7<sup>th</sup> January 2014.

#### 2. Cabinet Member Introduction

Not applicable.

#### 3. Recommendations

- 3.1 The Cabinet Member for Climate Change, Equalities & Leisure is recommended to:
  - (a) Consider, and take account of, the comments received from recognised stakeholders of Finsbury Park in response to the event notification being sent as part of the decision-making process (attached as Appendix 2).
  - (b) Authorise the Director Environment & Neighbourhoods, to approve conditional, in-principle agreement to hire Finsbury Park to the event promoter for the events and dates detailed in this report as set out in paragraph 6.4, BUT also (1) subject to the events being permissible under the then prevailing government legislation and guidance in relation to the Covid-19 pandemic, and (2) with the agreement of the Council's Interim Director of Public Health.



#### 4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in-principle agreement to the Applicant for the event application to progress. The events will then be subject to lengthy discussions with relevant authorities including Licensing and Public Health before final approval is given.
- 4.3 The rejection of the Application would have implications for the Parks & Leisure Service budget and reduce the opportunity for reinvestment into Finsbury Park (the Park). It would also mean that the wider cultural and economic benefits to the borough are lost.

#### 5. Alternative options considered

5.1 In adopting the Policy, the Council established its commitment to using the Park to host events. Accordingly, the only other alternative option which could be considered would be to reject the application. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

#### 6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well-managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision-making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to the Park to ensure a balance of income generation and that of continued public use of the Park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
  - "Major scale events [more than 10,000 attendance] will be ordinarily limited to 5 per year, save where there is demonstrable community support for additional events
  - Duration of major scale events will be of 1 3 days per event
  - No major scale events will take place during the school summer holidays"

A major event is classified within the Policy as those having *'more than 10,000 attendance'*. The proposed events detailed within this report are classed as 'large' events, as the expected attendance will be 6,000 per day.



- 6.4 In July 2020, the Council received an application from Krank Events Ltd (the Applicant) to hire the Park to stage four days of food and music festivals, to be held over two consecutive weekends in August 2021 7<sup>th</sup> and 8<sup>th</sup>, and 14<sup>th</sup> & 15<sup>th</sup> August, with up to 6,000 attendees each day.
- 6.5 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given by the Cabinet Member as a non-key decision before officers give in-principle agreement whenever the following criteria applies:
  - *"Event lasts more than 2 days with 5,000 or more in attendance"*
  - "Organiser occupies a site for more than 14 days including setup and take down periods".
- 6.6 The criteria detailed above apply to this Application, hence this referral to the Cabinet Member.
- 6.7 Public events have been taking place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the Park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.
- 6.8 The Applicant has a successful history of organising events in the Park since the first 2-day music festival held in 2018. They then repeated their event in 2019 and had gained permission to host an event in 2020, but this was subsequently cancelled due to the pandemic.
- 6.9 In 2018 and 2019, the events included Sink the Pink, an LGBTQ-led event with pop music, dancers and performers, and DJ-led music playing predominantly house, drum and base and funk.
- 6.10 It is standard commercial practice that, once a park hire application has been submitted by the Applicant and initially accepted by the Council, tickets go on sale subject to Cabinet Member approval or contract being in place. The Applicant does this at its own risk.
- 6.11 Due consideration as to the effects these events could have on the Park, park users and local residents has been given, with detailed plans in place to ensure public access is maintained to the Park and all Council-managed facilities, whilst ensuring the events provide increased recreational enjoyment within the Park environment.
- 6.12 The Applicant has applied to hire a small section of the carriageway and surrounding grassland to the north of Finsbury Park for both weekends of events.
- 6.13 The location provides the perfect space for the street-party style festival to take place. Much of the heavy infrastructure such as the stage and footfall, takes place on the carriageway, causing minimal damage to grass areas. It also means that vehicles involved in the build, break and supplies for the event have ease of



access from the Endymion Road vehicle entrance, through to the event space, with minimal need to cross grass.

- 6.14 The site location to the north of the Park and the fact that large Plane trees overhang the site, helps contain any sound emanating. In the two years of previous operation, only a very small number of noise complaints have been received.
- 6.15 The majority of visitors to the event travel on foot or by underground, exiting at Manor House Tube Station. This provides ease of access into the event arena which is located a few metres within the Park's Manor House gate. Egress from the event takes place in the same way, meaning that the majority of visitors do not pass residential properties.
- 6.16 The event space is designed to hold up to 6,000 attendees, all infrastructure and staff. The Applicant's premises licence specifies that it can hold regulated music events of up to 4 in the Park, each year.
- 6.17 The total area used for these two weekends of events equates to approximately 1% of the Park. The remaining 99% of the Park, and all other facilities, remain open to the public at all times.
- 6.18 The areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as the Mackenzie Gardens remain open and accessible to the public while these events take place.
- 6.19 Visits to the Park continue while these events take place, by ensuring that all public facilities managed by the Council, including the ball courts, play areas, cafes and lake remain open.
- 6.20 During the build and break, thoroughfares are kept open to park users to transgress the Park north to south, east to west.
- 6.21 As part of the carriageway and pavement is encased within the event area, the Applicant installs trackway along grass areas where the path is unavailable. This is done so easy access is maintained.
- 6.22 The Applicant's premises licence (which will regulate the multi-weekend events in August) requires that all music and supplies of alcohol ceases at 9.30pm on Sunday in consideration of the start of the working week, and 10pm on Saturday.

#### **Consultation Exercise**

- 6.23 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states, "Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Climate Change and Sustainability and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space".
- 6.24 In discharging the requirement to consult, officers sent details of the Application to 38 external stakeholder groups by e-mail dated 14 January 2021. Details of



the list of consultees appears at Appendix 1 to the report. Stakeholders include: local resident associations, Hackney and Islington Council officers, park user groups and leaseholders; Councillors from 6 adjoining wards including those in Hackney and Islington; internal Council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade. All stakeholders were given 10 working days to respond.

- 6.25 Of the list of consultees, three asked for further information on the Application, which once supplied, didn't result in any comments being received. Only the stakeholders below (and highlighted in green at Appendix 1) provided responses:
  - (a) The Council's Licensing Team
  - (b) Hermitage New River Association
- 6.26 The comments are set out in full at Appendix 2. However, they can be summarised in the main as being matters around events in a pandemic; the timing of the events during the school summer holidays; and park user accessibility around the event site.
- 6.27 Officer responses to the comments are as follows:

#### The Council's Licensing Team

Issues raised: events in a pandemic.

As regards the points made on the <u>pandemic</u>, it is accepted that this presents a very real and significant threat as to whether or not the events proposed by the Applicant for 2021 will be able to go ahead in their current form. It is for that reason why Recommendation 3.1(b) is drafted in the way it is.

#### Hermitage New River Association

Issues raised: timing of event during school summer holidays; accessibility of park users.

As regards the concern of the event timed during the school summer holidays, the Outdoor Events Policy states that '*No major scale events will take place during the school summer holidays*'. A major event is classified within the Policy as those having '*more than 10,000 attendance*'. The proposed events detailed within this report are classed as 'large' events, as the expected attendance will be 6,000 per day.

As regards to accessibility for park users, the event organiser in the past has laid trackway along the perimeter of the site fencing so that anyone who would normally walk on the hard surface of the carriageway or pavement, doesn't have to traverse over grass. This has worked well in the past, and the Applicant will be required to put this in place again for 2021.

#### 7. Contribution to strategic outcomes

7.1 Hosting large and major events within the Park contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these types of events with minimal travel.



- 7.2 The recommendations made will contribute to policy and practice primarily in relation to the Place section of the Borough Plan. This was adopted by the Council on 12 February 2019 and sets out priorities for Haringey.
- 7.3 'Place' within the Borough Plan commits to 'A place with strong, resilient and connected communities where people can lead active and healthy lives in an environment that is safe, clean and green.'
- 7.4 This can specifically be seen in Outcomes 9 and 11 as follows:

Outcome 9: A healthier, active and greener place

a) protect and improve parks, open space, and green space promoting community use:

- continue with partners to invest in our parks with over £15 million of improvements planned over the next five years, including new playgrounds and sports facilities;
- promote the use of our parks for a wide range of events and activities, including more community use.

Outcome 11: A culturally engaged place

a) Foster strong and diverse cultural activities:

- support a range of events in the borough, from sport at White Hart Lane and music festivals in our parks, through to activities in our libraries and community-let arts and culture in venues across the borough;
- safeguard and strengthen the borough's cultural heritage by effectively managing, investing in and encouraging access to our heritage assets, museums and libraries;
- protect and promote creative and cultural activity and infrastructure that enables people to gain skills and employment in creative industries and increase investment into the borough;
- support cultural organisations to attract more people to their offer so that there are more opportunities for everyone to connect to the arts and culture in the borough;
- celebrate what is distinctive about Haringey so that our residents are inspired to take part in the great culture on their doorstep and attract visitors from across London and beyond to join us.
- 7.5 The recommendations made, will also contribute directly to the 'Economy' outcomes detailed in the Borough Plan: 'a growing economy which provides opportunities for all our residents and supports our businesses to thrive', through an increase in spend in local businesses, by those attending events; use of local suppliers; and providing job creation for local people.

#### 8. The Open Spaces Act 1906

- 8.1 The income generated from these events is for the benefit of the Park itself, and is fundamental to keeping it open as a viable facility.
- 8.2 All income generated through events specifically held in the Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first



instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.

- 8.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 8.4 Officers have set out the concerns from objectors and how they can be overcome, at the sub-paragraphs under 6.27 above. These responses also take into consideration the outcome of the EqIA at Appendix 3.

# 9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

#### 9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

#### 9.2 Legal

- 9.2.1 The Interim Head of Legal and Governance has been consulted in the preparation of this report and makes the following comments.
- 9.2.2 The law which governs the Council's powers to hire the Park in these circumstances was settled in a High Court challenge for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the Park.
- 9.2.3 In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 all of which govern the ability to permit entertainment in open spaces such as the Park "creates different powers for different places subject to different limitations". Accordingly, the judge went on to rule that "s145 of the 1972 Act, of itself and standing alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park".
- 9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts "one acre or one tenth of the [Park] whichever is greater" / "12 days in any one year, nor four [six in London] consecutive days on any one occasion" simply did not apply.



- 9.2.5 The Friends then appealed to the Court of Appeal. However, the appeal was dismissed on 16<sup>th</sup> November 2017, with all three judges ruling that the High Court judge had correctly identified what the legal power position was.
- 9.2.6. The Friends then sought permission to appeal to the Supreme Court. However, that application was dismissed on 26<sup>th</sup> June 2018 on the grounds that it "does not raise an arguable point of law".

#### The Current Applications

- 9.2.7 During the course of the hearing in the Court of Appeal, the Friends and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds the Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).
- 9.2.8 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of the Park to facilitate events applied for. In so saying, the attendance at music and dance events is itself recreational, and therefore within the statutory trust.
- 9.2.9 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. The analysis of the objections to the events, the comments made by officers on those objections, and the outcome of the EqIA are key to aiding the Cabinet Member in the decision-making process.

#### 9.3 Equality

- 9.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:
  - eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
  - advance equality of opportunity between people who share those protected characteristics and people who do not;
  - foster good relations between people who share those characteristics and people who do not;
  - the three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status apply to the first part of the duty.
- 9.3.2 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy, which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of



discouraging religious or belief organisations from using the park for major worship-based events. However, it reasoned that this restriction could be justified because such religious/belief-based events by their very nature could exclude others who don't share that religion/belief from attending the event or using the park more generally.

- 9.3.3 The Council's Events Policy ensures that event providers operate in accordance with the Equality Act and do not discriminate against groups who share a protected characteristic.
- 9.3.4 The Policy aims to strike a balance between ensuring that the parks, such as Finsbury Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting large and major events and for these to contribute to the borough's cultural and leisure offer.
- 9.3.5 An equality impact assessment has been completed to accompany the Krank Events Ltd's Application and can be found in Appendix 3. The Assessment explores impact on residents in the immediate wards surrounding Finsbury Park: Stroud Green (LB Haringey), Harringay (LB Haringey), Brownswood (LB Hackney), and Finsbury Park (LB Islington) as well as groups who shared protected characteristics.
- 9.3.6 The Assessment identifies that children, women with children and people with disabilities will be, to a limited extent, impacted negatively by the proposal, as they are more likely to use the park. However, this needs to be balanced against the identified benefits for the community, improving equality of opportunities and fostering good relations. The Council is taking a number of actions to mitigate the negative impact on specific groups with protected characteristics arising from the events.
- 9.3.7 The Council is committed to working with event organisers to reduce the effects of noise from events on all residents living near the park and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space.

#### 10. Use of Appendices

- 10.1 Appendix 1 List of Finsbury Park stakeholders who were consulted
- 10.2 Appendix 2 Finsbury Park stakeholders' full responses to park hire applications
- 10.3 Appendix 3 Equality Impact Assessment: Applications by Krank Events Ltd to hire Finsbury Park for two consecutive food and music weekends in August 2021
- 10.4 Part B Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972
- 11. Local Government (Access to Information) Act 1985



10.1 Haringey Outdoor Events Policy -http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf



## Appendix 1:

## List of Finsbury Park recognised stakeholders who were consulted

Recognised stakeholder co	Insultation			
Recognised stakeholder consultation				
As set out in the Outdoor Events Policy, stakeholders were emailed on 14 January 2021 with details of the Krank Brothers Ltd park hire applications received for Finsbury Park 2021.				
38 external stakeholder groups, plus int	ernal council colleagues and st	atutory bodies including the		
police, fire, ambulance and transport prov	viders were emailed giving 10 wo	orking days to respond to the		
application with comments.				
A full list of stakeholders is below. Those				
External stakeholders	Internal council colleagues	Statutory bodies		
Access to Sport	Cabinet Member: Climate Change, Equalities & Leisure	London Fire Brigade		
Alpha Dog Club	Parks Service	Metropolitan Police Service		
Ambler Primary School	LBH Licensing	London Ambulance Service		
British Military Fitness	Food Safety Team	Transport for London		
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway		
Finsbury Park Art Hut	Health & Safety Team			
Finsbury Park Boats	Highways			
Finsbury Park Bowls Club	Neighbourhood Action Team			
Finsbury Park Cafe	Parking Services			
Finsbury Park Sports Partnership	Veolia			
Finsbury Park Trust	Veolia			
Furtherfield				
Harringay Green Lanes Traders				
Association				
Hermitage New River Association				
Highbury Community Association				
Ladder Community Safety Partnership				
London Borough of Hackney				
London Borough of Islington				
London Mets Softball Club				
Manor House Development Trust				
Park View Cafe				
Parkrun				
Parkwood Primary School				
Pedal Power				
Regiment Fitness				
Saracens RFC Stroud Green Residents' Association				
Stroud Green School				
Stroud Green Traders Association				
The Friends of Finsbury Park				
Try Tag Rugby				
Harringay Ward Members x 3 (LB Haringey)				
Stroud Green Ward Members x 3 (LB Haringey)				
Seven Sisters Ward Members x 3 (LB Haringey)				
St Ann's Ward Members x 3 (LB Haringey)				
Brownswood Ward Members x 2 (LB				
Hackney) Finsbury Park Ward Members x 3 (LB				
Islington)		1		

Highbury West Ward Members x 3 (LB	
Islington)	

#### Appendix 2:

# Finsbury Park recognised stakeholders' full responses to Krank Brothers Ltd park hire applications – 2021 events

From: LBH Licensing

Consideration of all matters subject to any Covid regulations in force at the time. Will need to ensure input into event management plan from Environmental Health & Public Health.

#### From: Hermitage New River Association

I've shared this with our steering group and the feedback was concern about this event being timed during the school holidays. As I recall you have a policy to avoid booking major events outside term times - I guess with 6k attendance this one doesn't qualify as major, but there is potential for disruption to park users. Which area are you looking at for this one, and are you expecting any significant closures / diversions / noise / daytime vehicle movements?

Just one thing - it's a busy route used by lots of people with bikes, buggies, wheelchairs etc so could you make sure they provide a decent temporary pathway around their site if they are blocking off the footpath, please?

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#### EQUALITY IMPACT ASSESSMENT

The **Equality Act 2010** places a '**General Duty'** on all public bodies to have '**due regard'** to the need to:

- Eliminating discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advancing equality of opportunity for those with 'protected characteristics' and those without them
- Fostering good relations between those with 'protected characteristics' and those without them.

In addition, the Council complies with the Marriage (same sex couples) Act 2013.

#### Stage 1 – Screening

Please complete the equalities screening form. If screening identifies that your proposal is likely to impact on protect characteristics, please proceed to stage 2 and complete a full Equality Impact Assessment (EqIA).

#### Stage 2 – Full Equality Impact Assessment

An EqIA provides evidence for meeting the Council's commitment to equality and the responsibilities under the Public Sector Equality Duty.

When an EqIA has been undertaken, it should be submitted as an attachment/appendix to the final decision-making report. This is so the decision maker (e.g. Cabinet, Committee, senior leader) can use the EqIA to help inform their final decision. The EqIA once submitted will become a public document, published alongside the minutes and record of the decision.

Please read the Council's Equality Impact Assessment Guidance before beginning the EqIA process.

1. Responsibility for the Equality Impact Assessment		
Name of proposal	Applications by Krank Events Ltd to hire Finsbury Park for two consecutive food and music festival weekends in August 2021	
Service area	Parks & Leisure	
Officer completing assessment	Sarah Jones: Events & Partnerships Manager	
Equalities/ HR Advisor	Fatimah Basama: Policy & Equalities Officer	
Cabinet meeting date (if applicable)	Cabinet Member Signing	
Director/Assistant Director	Mark Stevens: Assistant Director Direct Services	

#### 2. Summary of the proposal

Please outline in no more than 3 paragraphs

- The proposal which is being assessed
- The key stakeholders who may be affected by the policy or proposal
- The decision-making route being taken

The Council has received a park hire application from Krank Events Ltd to hire part of Finsbury Park for two consecutive weekends in August 2021, to host large food and music events. The proposed weekends are:

- 7 & 8 August
- 14 & 15 August

The Outdoor Events Policy, adopted by the Council in 2014, details the approval process for determining applications. The Policy requires that, where event applications are submitted, prior authority should be given by the Cabinet Member, as a non-key decision. The criteria for these events includes:

- expected attendance is over 10,000;
- events last more than 2 days with 5,000 or more in attendance;
- organiser occupies the site for more than 14 days including set up and take down periods.

As part of the approval process for every park hire application, the Policy stipulates the need for consultation to take place. Paragraph 5.1.6 of the Policy states "Consultation will involve all stakeholders, including Friends Groups, Area Park Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space".

Whilst located in Haringey, Finsbury Park sits on the borders of neighbouring boroughs of Hackney and Islington. Therefore, recognised stakeholders also include residents' associations and schools from the three boroughs, Hackney and Islington council officers, councillors from seven adjoining wards including Hackney and Islington and all park user groups and leaseholders.

An EqIA was carried out at the time of developing the Outdoor Events Policy. However, it is recognised that some large and major events do have different site layouts and therefore could have differing impacts on park users, including those with protected characteristics. To plan for and mitigate these effects, individual EqIAs for specific large and major event applications will assess the level of potential impact on recognised groups with protected characteristics.

The proposal is for 2 consecutive weekends of events to take place in Haringey. The events will be in a street-party style, with DJ-led music and food and drinks on sale.

#### Decision making process

The Council's Outdoor Events Policy stipulates that some large, and major event applications are required to be determined with the prior agreement of the Cabinet Member.

If authority is given, then officers will give in-principle agreement to the Applicant for the event application to progress. The event will then be subject to lengthy discussions with relevant authorities, including Public Health and Licensing before final agreement is given.

In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which would be considered would be to reject the application. This option was rejected, on the grounds that the events do not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

# 3. What data will you use to inform your assessment of the impact of the proposal on protected groups of service users and/or staff?

Identify the main sources of evidence, both quantitative and qualitative, that supports your analysis. Please include any gaps and how you will address these

This could include, for example, data on the Council's workforce, equalities profile of service users, recent surveys, research, results of relevant consultations, Haringey Borough Profile, Haringey Joint Strategic Needs Assessment and any other sources of relevant information, local, regional or national. For restructures, please complete the restructure EqIA which is available on the HR pages.

Protected group	Service users	Staff
Sex	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Gender Reassignment	We do not hold this data. The Equality and Human Rights Commission have published a national estimate.	N/A
Age	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington) Stakeholder feedback	N/A
Disability	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington); Stakeholder feedback; LB Haringey Complaints Data	N/A

Race & Ethnicity	Ward Profiles: Harringay, Stroud	N/A
	Green wards (LB Haringey),	
	Brownswood ward (LB Hackney),	
	Finsbury Park Ward (LB Islington)	
Sexual Orientation	ONS Annual Population Data 2017	N/A
Religion or Belief	Ward Profiles: Harringay, Stroud	N/A
(or No Belief)	Green wards (LB Haringey),	
· · ·	Brownswood ward (LB Hackney),	
	Finsbury Park ward (LB Islington)	
Pregnancy &	Ward Profiles: Harringay, Stroud	N/A
Maternity	Green wards (LB Haringey),	
	Brownswood ward (LB Hackney),	
	Finsbury Park ward (LB Islington)	
Marriage and Civil	Ward Profiles: Harringay, Stroud	N/A
Partnership	Green wards (LB Haringey),	
	Brownswood ward (LB Hackney),	
	Finsbury Park ward (LB Islington)	

Outline the key findings of your data analysis. Which groups are disproportionately affected by the proposal? How does this compare with the impact on wider service users and/or the borough's demographic profile? Have any inequalities been identified?

Explain how you will overcome this within the proposal.

Further information on how to do data analysis can be found in the guidance.

The Applicant has applied to hire a small section of the carriageway and surrounding grassland to the north of Finsbury Park for both weekends of events.

The location provides the perfect space for the street-party style festival to take place. Much of the heavy infrastructure such as the stage, and footfall takes place on the carriageway, causing minimal damage to grass areas. It also means that vehicles involved in the build, break and supplies for the event have ease of access from the Endymion Road vehicle entrance, through to the event space, with minimal need to cross grass.

The site location to the north of the park and the fact that large Plane trees overhang the site, helps contain any sound emanating. In the two years of previous operation, only a very small number of noise complaints have been received.

The majority of visitors to the event travel on foot or by underground, exiting at Manor House Tube Station. This provides ease of access into the event arena which is located a few meters within the Park's Manor House gate. Egress from the event takes place in the same way, meaning that the majority of visitors do not pass residential properties.

The event space is designed to hold up to 6,000 attendees, all infrastructure and staff. Krank Events Ltd's premises licence specifies that they can hold regulated music events of up to 4 in the Park each year. Page 37

The total area used for these two weekends of events equates to approximately 1% of the Park. The remaining 99% of the Park and all other facilities, remain open to the public at all times.

Users of Finsbury Park come from all ages, backgrounds and abilities. There is a wide range of facilities in the park, providing the opportunity for varying recreational activity, aimed at both general park users and specific user groups who may have protected characteristics.

However, we can reasonably infer that residents who live in the immediate area are more likely to use the Park and be impacted by the events. We also know that these impacts affect children, women and people with disabilities, who are vulnerable to due to their protected characteristic. This assessment addresses the Council and event promoter's actions, which mitigate any impact. The tables below summarise the demographic data for residents in Harringay, Stroud Green (LB Haringey); Brownswood (LB Hackney); and Finsbury Park (LB Islington) wards.

	Female	Male
Harringay (LB Haringey)	48.6%	51.4%
Stroud Green (LB	50.2%	49.8%
Haringey)		
Haringey	50.5%	49.5%
Brownswood (LB Hackney)	49.6%	50.4%
Hackney	50.4%	49.6%
Finsbury Park (LB Islington)	50.2%	49.8%
Islington	50.8%	49.2%
London	50.9%	49.1%
England	50.8%	49.2%

A) Sex (Census data, 2011)

As in common with national and regional trends, there are slightly more females than males, with the exception of Harringay and Brownswood wards.

#### Gender reassignment

We do not hold local data on gender reassignment. The Equality and Human Rights Commission estimate that there is between 300,000-500,000 transgender people in the UK<sup>1</sup>. It is anticipated that the event application will not have a disproportionate impact on this protected characteristic. All of the events proposed in this application do not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy. In fact, a high proportion of attendees to the event when run previously, have come from the LGBTQ community.

B)	Age	(GLA Population	Projection a	lata, 2015)
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	Harringay	Haringey	London
0 – 15	15.2%	19.4%	20%
16 – 64	77.3%	71.6%	68.6%

<sup>&</sup>lt;sup>1</sup> https://www.equalityhumanrights.com/en/trans-inequalities-reviewed/introduction-review

65+	7.4%	9%	11.4%
	Stroud Green	Haringey	London
0 – 15	15.5%	19.4%	20%
16 – 64	76.7%	71.6%	68.6%
65+	7.8%	9%	11.4%
	· · ·	·	
	Brownswood	Hackney	London
0 – 15	13.9%	20.4%	20%
16 – 64	80.5%	72.4%	68.6%
65+	5.6%	7.2%	11.4%
	Finsbury Park	Islington	London
0 – 15	17.6%	15.9%	20%
16 – 64	73.9%	75.5%	68.6%
65+	8.5%	8.6%	11.4%

Ward profile data for Stroud Green, Harringay, Brownswood and Finsbury Park shows that on average 15.55% of the local population is aged between 0 - 15, which is lower than the London average of 20%.

Many of the play facilities within the Park are aimed at children under the age of 15. All these facilities remain open at all times during the event. The event space is located some distance away from any of the Park's play facilities.

Although no concerns were raised by stakeholders as to the potential disruption that the event may have on young people living in the area, the Council is aware that this is a relevant consideration. Strict noise controls for the event are in place and monitored by both noise consultants employed by the Applicant, and local authority noise officers. Events taking place on Saturday end at 22:00, and on Sundays end at 9.30pm (as required in the Krank Events Ltd premises licence), taking into consideration that the working week begins the following day.

	Haringey	Hackney	Islington	London	England and Wales
Day-to-day activity limited a lot	6.8%	7.3%	8%	6.7%	8.3%
Day-to-day activity limited a little	7.2%	7.1%	7.6%	7.4%	9.3%
Day-to-day activity not limited	86.0%	85.5%	84.3%	85.8%	82.4%
Day-to-day activity limited a lot: Age 16-64	3.8%	4.4%	4.7%	3.4%	3.6%
Day-to-day activity limited a little: Age 16-64	4.6%	4.9%	4.9%	4.2%	4.6%

C) Disability

Day-to-day activity	62.4%	62.8%	65.5%	61.5%	56.5%
not limited: Age 16-					
64					

Haringey has roughly the same proportion of people where day-to-day activity is limited to some extent as London, but lower than the national average.

During the build and break for events, thoroughfares will be kept open to park users to transgress the Park north to south, east to west. These will be accessible for those who are disabled or have limited mobility, meaning that individuals from this group will not be negatively impacted by the proposed event.

During the stakeholder notification a concern was raised around access by those in wheelchairs, with buggies and on bikes if they could not use the part of the carriageway and path that are encased by the event fencing. In the past the event organiser has laid trackway along the perimeter of the site fencing so that anyone who would normally transgress these sections of hardstanding carriageway and path, do not have to traverse over grass. This has worked well in the past, and the Applicant will be required to put this in place again for 2021.

By hosting events in Finsbury Park, the Council is able to use some of the income generated to provide financial support to groups such as Pedal Power, a cycling proficiency provider for those with disabilities. Over the past few years, the Group has received over £30,000 in funding which has provided extra activity days, new equipment including a range of bikes allowing people of different abilities to benefit from cycle training and increased training sessions over the summer. Generating further revenue through hosting the proposed event will therefore have the potential to promote equality of opportunity for disabled people, especially those in the local area who, it can be inferred, would be most likely to take advantage of the Pedal Power initiative.

#### Parking for blue badges holders

No public parking is allowed to take place within the Park, except blue badge holders who have access to designated blue badge bays. These will be unaffected on event days, allowing continued access to the Park by individuals who qualify for the blue badge. As older people are more likely to be dependent on cars for travel, and to have an age-related disability, this means that retaining access to blue badge bays will have a positive impact on these individuals.

	Black	and
	Minority Et	thnic
Harringay (LB Haringey)	34.5%	
Stroud Green (LB Haringey)	25.9%	
Haringey	39.5%	
Brownswood (LB Hackney)	38.2%	
Hackney	45.3%	
Finsbury Park (LB Islington)	42.9%	
Islington	31.8%	
London	40.2%	

D)	Race &	Ethnicity	(Census	data,	2011)
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The data shows us that the proportion of residents who are of Black and Minority Ethnicity in the wards immediately surrounding Finsbury Park is comparable to the London average. The proportion of BAME residents is considerably higher than the England average.

As a condition of hiring the Park, the Council requires applicants to install way-finding signage during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.

It is recognised that the affected wards contain a high number of different ethnic groups, whose first language may not be English. Therefore, all wayfinding signage is assessed and designed using maps and symbols, with limited use of the written words, to ensure that individuals from different ethnic groups will not be disadvantaged by the event being hosted in Finsbury Park.

E) Sexual Orientation

We do not hold ward or borough level data on sexual orientation, and it is not collected nationally through the Census. However, the ONS estimates that 3.7% of Haringey's population are lesbian, gay or bisexual (LGB), which is the 15<sup>th</sup> largest LGB community in the country<sup>2</sup>.

All event applications must not discriminate on grounds of sexual orientation. Therefore, any event that takes place in a Haringey park is open to people of every sexual orientation. As previously mentioned, a high proportion of attendees to the event when run previously, have come from the LGBTQ community, thereby fostering good relations between groups with this protected characteristic, and raising the profile of LGBTQ issues and groups within the Borough.

	Harringay (LB	Stroud Green (LB	Brownswood (LB	Finsbury Park (LB	London	England & Wales
	Haringey)	Haringey)	Hackney)	Islington)		
Christian	39%	36.5%	37.3%	37.9%	48.4%	59.3%
Buddhist	1.3%	0.9%	1.3%	1.1%	1.0%	0.4%
Hindu	2.5%	0.7%	0.6%	1.0%	5.0%	1.5%
Jewish	0.6%	1.7%	2.8%	0.6%	1.8%	0.5%
Muslim	14.1%	7.3%	11.3%	15.9%	12.4%	4.8%
Sikh	0.3%	0.2%	0.7%	0.2%	1.5%	0.8%
Other religion	0.7%	0.6%	0.6%	0.4%	0.6%	0.4%
No religion	32.7%	42.7%	37.1%	25.2%	20.7%	25.1%

F) Religion

2

https://www.ons.gov.uk/people population and community/cultural identity/sexuality/articles/subnational sexual identity estimates/uk2013 to 2015 # introduction

Religion	8.7%	9.4%	8.2%	17.2%	8.5%	7.2%
not stated						

The Haringey, Hackney and Islington wards affected by the proposal have lower than average Christian communities compared to the regional and national average but have larger Jewish and Muslim populations. All three boroughs have a larger population who do not have a religion.

It is not anticipated that hosting the events in Finsbury Park will have an impact on individuals from faith groups. It is a non-religious event, in-line with the Council's Outdoor Events Policy, which does not allow for events to be held where entry is based on religion.

G) Pregnancy and maternity

The number of 0–4-year-olds in the wards affected in the 2011 Census were:

	Proportion of 0-4 year olds	
Harringay (LB Haringey)	6.4%	
Stroud Green (LB Haringey)	6.0%	
Haringey	7.1%	
Brownswood (LB Hackney)	4.9%	
Hackney	7.8%	
Finsbury Park (LB Islington)	6.8%	
Islington	5.9%	
London	7.2%	
England & Wales	6.2%	

Haringey has a higher proportion compared to the England and Wales average but is marginally below the London average.

	Proportion of households with dependent children
Harringay (LB Haringey)	23.8%
Stroud Green (LB Haringey)	24.2%
Haringey	31.4%
Brownswood (LB Hackney)	21.3%
Hackney	32.4%
Finsbury Park (LB Islington)	
Islington	
London	30.9%
England & Wales	29.1%

Haringey has a larger proportion of households with dependent children compared to the regional and national average. From the data, it is reasonable to infer that there will be higher numbers of women in the surrounding area who are statutorily protected by virtue of pregnancy of maternity. However, it is not anticipated that the proposed event will have a differential impact on this group, as they will retain access to the Park as normal by virtue of the fact that the event will be limited to 1% of the Park's space, and that walkways will be unaffected or temporary trackway installed to ensure that accessibility is upheld.

H) Marital and civil partner	rship status	
	Married (heteros couples)	exual Civil Partnership
Harringay (LB Haringey)	28.5%	0.7%
Stroud Green (LB Haringey)	27.5%	1.1%
Haringey	32.2%	0.6%
Brownswood (LB Hackney)		
Hackney	26.8%	0.6%
Finsbury Park (LB Islington)		
Islington	24.8%	0.8%
London	40%	0.4%
England & Wales	47%	0.2%

The number of married people (only available to heterosexual couples at the time) is significantly lower than in London and England. However, the proportion of people in civil partnerships is higher in the area compared to the London and England and Wales averages. It is not anticipated that there will be an impact on individuals who are married or in a civil partnership.

4. a) How will consultation and/or engagement inform your assessment of the impact of the proposal on protected groups of residents, service users and/or staff?

Please outline which groups you may target and how you will have targeted them

Further information on consultation is contained within accompanying EqIA guidance

The Council's Outdoor Events Policy stipulates the need to consult recognised stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, the Cabinet Member for Climate Change, Equalities & Leisure and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate for the specific park or open space.

The Council established the Finsbury Park Events Stakeholder Group, which meets regularly before, during and after the event season, to update and inform all recognised stakeholders of Finsbury Park as event plans are developed. It is in this forum that issues and mitigating actions may be discussed in the lead-up to events. This group is chaired by the Cabinet Member for Climate Change, Equalities & Leisure and is attended by the event Applicant as and when required.

In discharging the requirement to consult, the Council sent details of the application to thirty-eight stakeholder groups by email dated 14 January 2021 giving 10 working days to respond to the application with comments.

During the Judicial Review launched by the Friends of Finsbury Park in 2016, challenging the Council's powers to hire out the Park for the Wireless Event, the High

Court defined the consultees as 'informed consultees' who had opportunities to share their views within this 10-day period. This, and a subsequent appeal heard in the Court of Appeal in 2017, were found in the Council's favour with all points raised, dismissed.

4. b) Outline the key findings of your consultation / engagement activities once completed, particularly in terms of how this relates to groups that share the protected characteristics

Explain how will the consultation's findings will shape and inform your proposal and the decision making process, and any modifications made?

Of the list of consultees, three asked for further information on the application, which once supplied, did not result in any comments being received. Only those detailed below (and highlighted in green at Appendix 1) provided responses:

- (a) LBH Licensing
- (b) Hermitage New River Association

The comments are set out in full at Appendix 2. However, they can be summarised in the main as being matters around events in a pandemic; the timing of the events during the school summer holidays; and park user accessibility around the event site. Full responses to these comments are contained within the accompanying Cabinet Member report.

5. What is the likely impact of the proposal on groups of service users and/or staff that share the protected characteristics?

Please explain the likely differential impact on each of the 9 equality strands, whether positive or negative. Where it is anticipated there will be no impact from the proposal, please outline the evidence that supports this conclusion.

Further information on assessing impact on different groups is contained within accompanying EqIA guidance

#### 1. Sex

Although the ward-level data shows that the male to female ratio is broadly in line with national trends, we know that women are more likely to be carers to young children, who use the Park, and therefore the proposal is likely to disproportionately impact on this group.

However, any impact is mitigated as the proposed events will occupy approximately 1% of the Park leaving 99% of the Park open to the public, with all formal play and sports Council-managed facilities remaining available to use. The Council and the event organiser will ensure that signage is in place to direct park users away from the event and to the remaining available spaces in the Park. Walkways will also remain accessible for those using buggies or walking with small children, with temporary trackway being provided where necessary to ensure that accessibility is upheld.

The event organiser will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive	Negative	Х	Neutral	Unknown	
			impact	Impact	

# 2. Gender reassignment

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive	Negative	Neutral	Unknown	Х
		impact	Impact	

# 3. Age

The report identifies that children are more likely to use the Park's facilities and, therefore, they are more likely to be impacted by the proposed events. However, the events will occupy approximately 1% of the Park leaving 99% of the Park open to the public, with all formal play and sports facilities remaining available to use. The Council and the event organiser will ensure that signage is in place to direct park users away from the events and to remaining available spaces in the Park.

The event organiser and the Council will ensure, as in previous years, that the Park is cleaned throughout the duration of the events. In doing this, the Council seeks to minimise the impact on park users and ensure that the Park is left in a safe condition for residents to enjoy.

The event organiser is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive	Negative	Х	Neutral	Unknown	
			impact	Impact	

# 4. Disability

The Council ensures that the majority of footpaths and carriageways in the Park are accessible for park users with disabilities.

A small section of the carriageway and parallel footpath will be closed during the event days and set up days. The remaining footpaths and carriageways will remain open in the Park. Trackway will also be laid in these areas to avoid people traversing on grass and to ensure that individuals who use wheelchairs or walking aids, or have limited mobility, are still able to access the Park.

The Council will ensure that parking for blue badge holders is maintained and available throughout the duration of the events, including during the set up and dismantling phases.

By hosting the proposed events, the Council is able to use some of the revenue to support groups in the Park. For the last few years, Pedal Power, a cycling proficiency trainer aimed at young people with disabilities, has received over £30,000, allowing them to purchase new equipment and extend their activities.

The event organiser is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive	Negative	Х	Neutral	Unknown	
			impact	Impact	

# 5. Race and ethnicity

The proposed events will attract a considerable number of attendees, from a range of ethnicities. The immediate wards surrounding the Park are already some of the most diverse communities in the country and it is reasonable to assume that attendance at the event may reflect this diversity, benefiting these communities by providing an opportunity for socialising with others in the community.

However, it is recognised that people from ethnic minority backgrounds may have limited English. During previous events, the Council has used pictures and symbols in its signage to ensure that communication to park users is clear and inclusive of the diverse range of communities in the area.

The event organiser is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive	Negative	Neutral	Х	Unknown	
		impact		Impact	

#### 6. Sexual orientation

We are not expecting any impact. The event organiser is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive	Negative	Neutral	Unknown	Х
		impact	Impact	

# 7. Religion or belief (or no belief)

Under the Council's existing Outdoor Events Policy, an event is not permitted in a Haringey park if it excludes entry on a religious basis. Therefore, any event that takes place in Finsbury Park will allow attendees of any or no religion. The proposed events in this report will comply with this direction.

The event organiser is required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	Х	Unknown Impact					
8. Pregnar	icy and ma	ternity									
We are not expecting any impact. All of the concerns regarding the impact on children who use the park are covered in point 3.											
The event of order to pre	•					ct requirem	ents in				
Positive		Negative		Neutral	Х	Unknown					
				impact		Impact					
9. Marriage The event o order to pre	organiser is	required to	comply wi			ct requirem	ents in				
Positive		Negative		Neutral	Х	Unknown					
				impact		Impact					
proposal is to be low be mitigate the	likely to im ecause the disruption l be unaffe	pact dispro Council an caused to cted by the	portionately d event org the Park. A events, allo	/ on this gro ganiser will Il of the Par owing wome	oup. Howev take signific rk's formal	n, and there ver, the impa cant actions play and sp ng children	act is likely to ort				
		Negative				Unknown					
		0		impact		Impact					
<ul> <li>Cou that</li> <li>Will who This</li> </ul>	Id the prop shares the the proposi share a p includes: a) Remove the Equ b) Take sto	oosal resul e protected sal help to rotected ch or minimis ality Act	t in any di I character advance e haracterist se disadvan the needs	rect/indired ristics? equality of ic and thos tage sufferent of persons	ct discrimi opportunit se who do ed by perso protected u	quality Dut nation for a ty between not? ons protecte inder the Eq	any group groups d under				
	c) Encoura	age persons	s protected	under the E	Equality Act	to participa on by such					

public life or in any other activity in which participation by such persons is disproportionately low

# • Will the proposal help to foster good relations between groups who share a protected characteristic and those who do not?

#### Background to the major events proposals:

The nature of any proposed event is considered and embedded in the application and planning process. The Council's Outdoor Events Policy also contains a list of events that would not be allowed to take place in a Haringey park. If an application does not fall within this immediate refusal, the individual event proposal is discussed between the Council and the Cabinet Member before any informal decision is made to progress the application.

#### Terms and conditions of the events (including entry):

The event organiser will ensure that entry to each of their events does not discriminate on the grounds of sex, gender reassignment, age, disability, race and ethnicity, sexual orientation, religion, pregnancy and maternity, marital and civil partnership status. In previous years, the events have attracted a significant number of attendees from a diverse range of backgrounds. The proposed events provide a significant opportunity to foster good relations between groups who share a protected characteristic and whose who do not. Previous events in the Park have attracted a range of communities that share a common interest and come together during the events.

#### Impact of the proposal and mitigating actions:

In relation to the potential impact on park users and residents in the immediate area, the Council will take a number of steps to ensure any impact is minimised. It is acknowledged that children and young people are a particular group that use the Park and its facilities. The proposed events will occupy approximately 1% of the Park's space and will close only a very small section of the carriageway. It is therefore accepted that the events will create a small degree of disruption to the Park. However, the majority of park space (99%) will remain open to park users during event periods and the Council and the event organiser will take steps to ensure that appropriate signage directs park users to available park space and play equipment. The Council and the event organiser will ensure that signage is implemented in advance of the events and is communicated in a clear way.

The Council will ensure that blue badge holders and recognised park stakeholder groups, including disabled individuals, will continue to be able to access the Park during these periods.

Any noise disturbance attributed to the events is mitigated as the Council will ensure that the events finish at 22:00 on Saturday and 21:30 on Sunday. This is deemed a reasonable adjustment to ensure that any noise associated with the event is minimised and stopped at an appropriate time.

# Benefits of the proposal:

The proposed events raise significant revenue for the Council, which is not only spent managing, maintaining and improving the park, but is shared with relevant groups in the Park. In previous years, groups have received money, resulting from the event, to support

activities in the Park and improve the offer to park users. This has a positive impact on the overall quality of the Park's facilities for all residents, including those with protected characteristics.

The events have also created considerable benefits to the community. In previous years, the Council and event organiser have ensured that local supplies and businesses are used at the events and that local groups and charities benefit from fundraising during the events.

In addition, an Environmental Impact Fee is charged for all events. The larger the event, the higher the fee. This fee is set aside and distributed between community groups who operate in the park. In 3 years alone, groups have received over £130k in funding benefiting the local community.

These interventions have fostered good relations between the communities that use the Park and live in its immediate area. They have also sought to advance equality of opportunity between residents, providing funding for specific groups and charities that support groups who share a protected characteristic.

# 6. a) What changes if any do you plan to make to your proposal as a result of the Equality Impact Assessment?

Further information on responding to identified impacts is contained within accompanying EqIA guidance

	Outcome			Y/N						
<b>No major change to the proposal</b> : the EqIA demonstrates the proposal is robust and there is no potential for discrimination or adverse impact. All opportunities to promote equality have been taken. <u>If you have found any inequalities or negative impacts that you are unable to mitigate, please provide</u>										
a compelling reason below why you are unable to mitigate them.Adjust the proposal: the EqIA identifies potential problems or missed opportunities. Adjust the proposal to remove barriers or better promote equality. Clearly set out below the key adjustments you plan to make to the policy. If there are any adverse impacts you cannot mitigate, please provide a compelling reason below										
<b>Stop and remove the proposal</b> : the proposal shows actual or potential avoidable adverse impacts on different protected characteristics. The decision maker must not make this decision.										
6 b) Summarise the specific actions you plan to take to remove or mitigate actual or potential negative impact and to further the aims of the Equality										
Impact and which protected characteristics are impacted?	Action	Lead officer	Tim	escale						
Age	Ensure all council managed facilities remain open in the park.	Assistant Director Direct Services	Ongoi	ng						

	Ensure that finishing times as set out under the premises licences are adhered to.		Ongoing
Disability	Ensure thoroughfares are maintained within the park at all times, and when those agreed are closed, find alternatives which all abilities can access. Ensure wayfinding maps and signage is placed in visible locations to help park users maintain access while events are taking place.	Assistant Director Direct Services	Ongoing
Race & Ethnicity	Ensure wayfinding maps and signage is accessible for those who may not speak or read English, enabling them to access all facilities within the park.	Assistant Director Direct Services	Ongoing

Please outline any areas you have identified where negative impacts will happen as a result of the proposal but it is not possible to mitigate them. Please provide a complete and honest justification on why it is not possible to mitigate them.

N/A

6 c) Summarise the measures you intend to put in place to monitor the equalities impact of the proposal as it is implemented:

Event information and park access information is provided in the run-up to all large and major events taking place in the Park. This is placed on Haringey's website, with both Hackney and Islington Council's encouraged to share it with their residents. This will remain the case for events planned for 2021. This includes contact details for the relevant Council services, encouraging anyone with complaints to report them.

Two weeks before the event build is due to start a letter is sent to a pre-specified area of households surrounding the Park (in all three boroughs) providing useful contact information.

Once the Applicant is on site, they are required to maintain a residents' information phoneline, for anyone to report issues related to the event. Call details are shared with Council officers and appropriate action is taken.

Stakeholders are encouraged to feedback on any issues that may arise, and these are responded to by officers.

Council Officers are present in the Park daily during the time of build, break and the event, monitoring the effects the event may be having on park users. This provides an opportunity for any direct feedback during the events. Feedback is thoroughly assessed to ensure improvements and mitigations can be made at the time and for future events, particularly where the feedback relates to equalities.

The Council monitors complaints that are received during the events to ensure that, where possible and appropriate, a different approach can be adopted in future events to further mitigate any impact on any residents, including those with protected characteristics.

7. Authorisation		
EqIA approved by	Date	
(Assistant Director/ Director)		

**8. Publication** *Please ensure the completed EqIA is published in accordance with the Council's policy.* 

Please contact the Policy & Strategy Team for any feedback on the EqIA process.

By virtue of paragraph(s) 3, 5 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is exempt

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